

United States Courts
Southern District of Texas
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Assistant Harris County Attorney
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1019 Congress, 15th Floor
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Nathan Ochsner, Clerk of Court

Re: Affirmative Defense of Failure to Exhaust Under
PURA; John Anthony Buckmon v. Ceranica Harris, et al.;
Case No. 4:19-cv-04571; Fails as a Matter of Law.

Dear Mr. Clerk:

I hope this letter finds you well! As you may know, I have filed a motion to Compel. However, which I am investigating, that motion was not filed appropriately which lets me know that your office, the district clerk's office, and the sheriff's office, are working together to Sabotage my case.

Nevertheless, just as you know, I am aware of the law as it relates to the affirmative defense of failure to exhaust under the PURA. Because I am aware, that means that I know that your argument under that ground is useless, considering the circumstances.

For instance, in Section II(F) of my objections

to Exhibit F of the appendix of evidence appended to the motion for summary judgment, I state "[b]ased on the content, it appears that the defendants have produced this letter to support its contention that Mr. Bichorn cannot prevail on his ADA claim because he did not comply with the PLRA's exhaustion requirement."

I then go on to say, "In other words, the defendants are wrong, and are unable to avail themselves of this affirmative defense, because they have waived it. For instance, '[a] failure to exhaust is an affirmative defense that should be pleaded.' [Davis v. Fort Bend Cnty, 893 F.3d 300, 307 (5th Cir. 2018).]"

As you know, I explain how, based on the delayed assertion of the affirmative defense, it has been waived [id]. Notwithstanding this fact, there is another aspect of law that would cause the defendants' defense to fail as a matter of law. The fact that I already briefed this issue prior to the November of 2019 incident, under current PLRA law, I was not required to refile the issue that I require handcop housing.

As I state in Section II(B)(7)(a) of my objections to the summary judgment evidence, "In other words, Mr. Bichorn asks that the document be used to establish that he made his issues regarding his mobility impairment, his disability as a below-the-knee amputee, and the accommodation that he required in his housing assignment, which are found in handcop housing units and absent in general population housing units, which is relevant to Mr. Bichorn's ADA

Claim, and regards the defendants failure to exhaust affirmative defense, because he has already grieved the same harm stated in his December 08, 2019, grievance, under Fed.R.Evid. 105."

The Defendant, Mr. Laws, never investigated this grievance, although I followed the procedure listed in the handbook, which is not my fault. I state this in my objections by saying, "[S]pecifically, this evidence is admissible to prove that Mr. Laws did not investigate Mr. Behrens's accessibility grievance dated February 13, 2019, nor did he seek to have Mr. Behrens housed in the appropriate handicap equipped Cellblock, as he is required to do in his post orders, [bates #]000786, because a record is supposed to be kept regularly for a matter of this kind, [bates #]000786, and the defendants cannot show that the source of information or the method or circumstances of production indicate a lack of trustworthiness, because they produced it. [bates #]000783-000790]

Based on the law, which I cannot fail to cite, your Client's Affirmative defense must fail as a matter of law. As it relates to exhaustion under the PURA, "[T]he pertinent inquiry is not whether the prisoner had pursued his administrative remedies lawfully and in good faith, but whether he has exhausted all remedies that are available." See Underwood v. Wilson, 151 F.3d 292, 294 (5th Cir. 1998) (abrogated in part by Jones v. Bock, 549

U.S. 199, 214, 127 S.Ct. 910 (2007) (citing the holding in *Underwood* that a district court may dismiss a civil complaint sua sponte for failure to exhaust).]

That is, "[w]hether a prisoner has exhausted administrative remedies is a mixed question of law and fact." *Dillon v. Rogers*, 595 F.3d 260, 266 (5th Cir. 2010). While it is a question of law whether administrative remedies qualify as being "available" under 42 U.S.C. § 1997e(a), availability may sometimes turn on questions of fact. [Id.]

"When the relevant administrative procedure lacks authority to provide any relief or to take any action, whatever in response to a complaint, exhaustion is not required under the ALRA because there is no available remedy." [Dillon, 596 F.3d at 262 (internal quotation marks omitted)]

"But, otherwise, "Congress has provided in § 1997e(a) that an inmate must exhaust irrespective of the forms of relief sought and offered through administrative avenues." [Booth v. Cherner, 532 U.S. 73, 74, 74 F.3d 1819 (2001)]

"Thus, "a prisoner must now exhaust administrative remedies even where the relief sought - money for damages - cannot be granted by the administrative process." [Woodford v. Ngo, 548 U.S. 81, 85, 126 S.Ct. 2328 (2006)]. Therefore, "Under § 1997e(a), a prisoner must exhaust such administrative remedies as are "available" whatever they may be." [Alexander v. Lippman, Chtr. Miss., 351 F.3d 626, 630 (5th Cir. 2003)].

See, "[t]he United States Supreme Court has 'held that to properly exhaust administrative remedies[,] prisoners must complete

The administrative review process in accordance with the applicable procedural rules—rules that are defined ~~and~~ by the P.R.A., ~~but~~ by the prison grievance process itself. Compliance with prison grievance procedures, therefore, is all that is required by the P.R.A. to properly exhaust. *Locknes*, 549 U.S. at 218 (Citations and quotations omitted).

"But the exhaustion requirement requires 'proper exhaustion,' meaning that 'a prisoner must complete the administrative review process in accordance with the applicable procedural rules, including deadlines, as a precondition to bringing suit in a federal court.' *Woodford*, 548 U.S. at 88.

Therefore, "[a]ccordingly, 'mere 'substantial compliance' with administrative remedy procedures does not satisfy exhaustion; instead, [the United States Court of Appeals for the Fifth Circuit has] required prisoners to exhaust their available remedies properly.' *Dillon*, 596 F.3d at 268.

"In determining exhaustion under the P.R.A., [the Court] looks to the processes established by the prison and the parties' use of these processes ~~at all~~. *Massachussetts v. Texas Dep't of Crim. Justice*, 703 F.3d 781, 788 (5th Cir. 2012). The Fifth Circuit has noted that 'In all of [its] previous cases (upholding dismissals under § 1993e), [it] have involved a failure to file grievances at all or a failure to see the administrative review process through to its

Conclusion." [id. at 789-90].

As you know, I have filed multiple grievances regarding me being improperly housed in a nonhazardous housing unit. Prior to and after the November 08, 2019 incident. As you are also aware, 42 U.S.C. § 1983 is a matter of practice in the Harris County Sheriff's Office, inmates grievances that are meritorious have yet to be answered, which means that, most of the time, there are no available remedies, regardless of the fact of a procedure or if the inmate follows it.

And as you know, just as the Court stated in this case, "The undersigned finds that [he] concludes that, as in other cases that the Fifth Circuit has reviewed, Plaintiff exhausted administrative remedies when he followed the required steps—here, only one step—of the jail's grievance process without ever having received a response from the prison." (Court V. Erwin, 2013 U.S. Dist. LEXIS 165738 at ¶2 (U.D. Tex. October 31, 2013), citing Hicks v. Lingle, 320 F. App'x 497, 498-99 (5th Cir. 2009) (discussing Underwood, 151 F.3d at 295)).

As such, "[a]n inmate has exhausted administrative remedies when he follows each step of the prison grievance process without ever having received a response from the prison." [Hicks, 320 F. App'x at 499]. [Implicates with prison grievance procedures that is cell that is required by the PURA to properly exhaust.] [Jones, 549 U.S. at 218].

As you know, based on the absence of evidence that Mr. Law investigated the Accessibility Grievance dated February 12, 2019, which is attached as bates # 000190, that means that I never received a response.

response, although he is a responsible employee, and he received it, I have exhausted my administrative remedies as it relates to this kind of harm.

As I stated before, "[w]here the prisoner's complaint addresses an ongoing problem or multiple instances of the same type of harm, prisoners need not file a new grievance in each instance to qualify for exhaustion." *Mussazadeh*, 703 F.3d at 788. Therefore, "[i]t is a practical matter, a prisoner cannot be "expected to file a new grievance" each time he is harmed in the same manner." *Johnson v. Johnson*, 385 F.3d 503, 521 (5th Cir. 2004) (holding that a prisoner who suffered similar harassment on multiple occasions had sufficiently exhausted even though he had not filed new grievances at each instance of harassment).

And as the Fifth Circuit stated in *Mussazadeh*, "[w]e have never before held that, once he has initially exhausted available remedies, an inmate must re-exhaust based on changed circumstances." [703 F.3d at 790.] "The PLRA serves as a threshold; once it is met, a suit may not be dismissed so long as the circumstances remain the same." [id. at 790.] I do not think the circumstances have changed. I am always going to be handicapped. And as long as I remain in harm's way, I will require a cellblock equipped with handicapped amenities.

Based on this, if and when the Court handles this matter, and
you and your Client provide me the discovery I requested, I will add-
ress your PURA argument.

Sincerely,


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INDIGENT

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